



The State Bar of California

## 4.1 Discussion Regarding the *Scaling Access to Justice: A Legal Tech Blueprint* Report

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PDI Committee Meeting, May 6, 2025

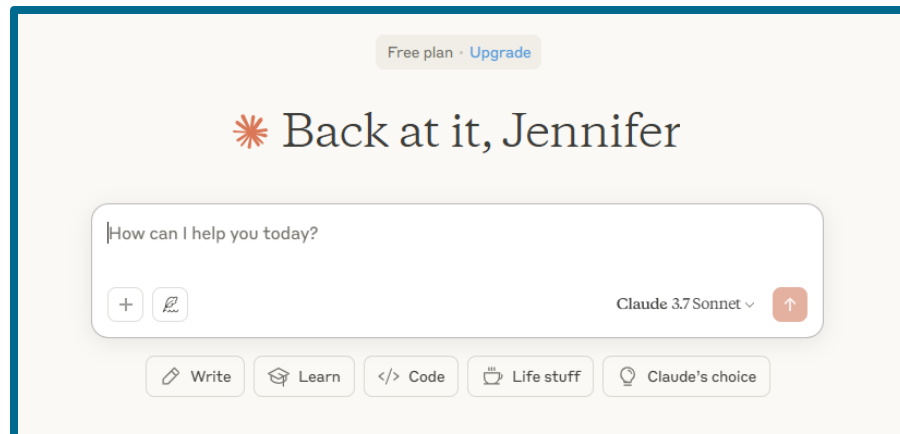
# Agenda

- Background: Legal technology and AI
- Connecting legal technology and generative AI to access to justice
- Grantee requests for legal tech. support
- OA&I's major legal tech. and GenAI initiatives
- The Strategic Legal Tech. Initiative
- Discussion Questions
- Next steps
- Question and answer



# Background: Legal Technology and AI

- Legal technology is any tool that makes legal work more efficient (e.g., a case management system or a grants management platform).
- Artificial Intelligence (AI) refers to different technologies that are designed to mimic human intelligence.
- Generative AI (GenAI) is a subtype of AI where the tool generates content (e.g., a chatbot).
- Some GenAI tools are considered general use (e.g., ChatGPT, Claude, and Gemini) and rely on large datasets so that users can work with the same chatbot for many types of queries.

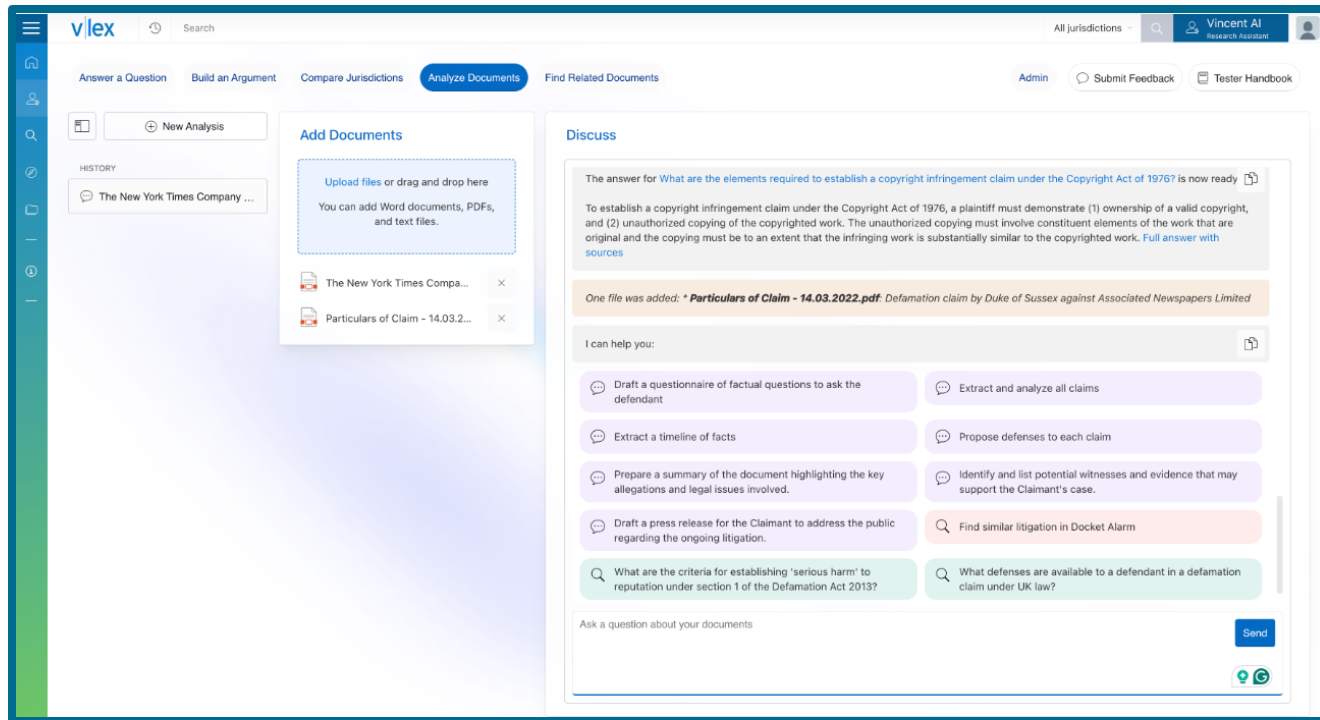


This is an image of Claude's interface.



# Background: Legal Technology and AI

- Other GenAI tools are specialized for a specific industry, task, or knowledge base. Examples of legal-specific tools are vLex's Vincent, CoCounsel, Lexis+ AI, and WestLaw Precision.



This is an image of Vincent's user interface, from vLex's website.



# Connecting Legal Technology and GenAI to Access to Justice

- The [2019 California Justice Gap Study](#) found that Californians received no or inadequate help for 85 percent of their civil legal problems.
- The LSTFC's mission is to close the justice gap in California by increasing equitable access to legal services for low-income and underserved communities.
- The private bar already uses legal technology and GenAI to increase its efficiency. If legal aid does not adopt these tools, the gap between the services and resources available to those who can afford an attorney versus those who cannot afford private legal help may continue to grow.
- By responsibly deploying legal technology including GenAI, legal aid could potentially serve more Californians and help shrink California's justice gap.



# Grantee Requests for Legal Tech. Support

- 58 (over 50 percent of) grantees responded to the Legal Tech and GenAI Survey for State Bar Grantees—in October 2024.
- The survey demonstrated that grantees want more support to learn and use legal technology and GenAI. Specifically, most respondents:
  - Believe GenAI could effectively help them to review and manage documents; research the law; analyze and report data; manage and track cases; translate documents; and schedule.
  - Believe that GenAI will lead to improved workflows and efficiencies.
  - Asked for training and support.
- Individual grantees also expressed interest in GenAI directly to staff and during the March 2025 Convenings to Protect Californians in 2025 and Beyond.



# OA&I's Major Legal Tech and GenAI Initiatives



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# Strategic Legal Tech Initiative

State Bar of California

May 6, 2025



## Our Objective

Empowering grantees to understand and safely deploy cutting-edge technology to enhance service delivery, streamline operations, and expand access to justice

# Agenda



**Approach**

**01**



**Findings**

**02**



**Recommendations**

**03**

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# Approach

# Methodology

## Preparation and Contextual Review

- GenAI Grantee Survey, Oct 2024
- Engagement with OA&I leadership and prior initiatives
- Leverage broader technological expertise

## Data Collection & Engagement

- Refining interview questions based on prior research
- Targeted interviews with grantees
- Comparative analysis & identifying trends and gaps

## Synthesis & Analysis

- Triangulation of findings
- Defining future state and prioritizing opportunities
- Developing implementation framework & sustainability plan

## Validating Recommendations

- Detailed report
- Virtual summaries
- Live polling with subset of grantees
- Collating & analyzing responses
- Refining recommendations and report

## Roadmap Development

- Identify & prioritize opportunities
- Centralize strategic leadership & resources
- Develop sustainable strategy
- Facilitate implementation
- Training & long-term sustainability

Data collection

Strength of insights

# Designing Strategy to Fit Different Archetypes

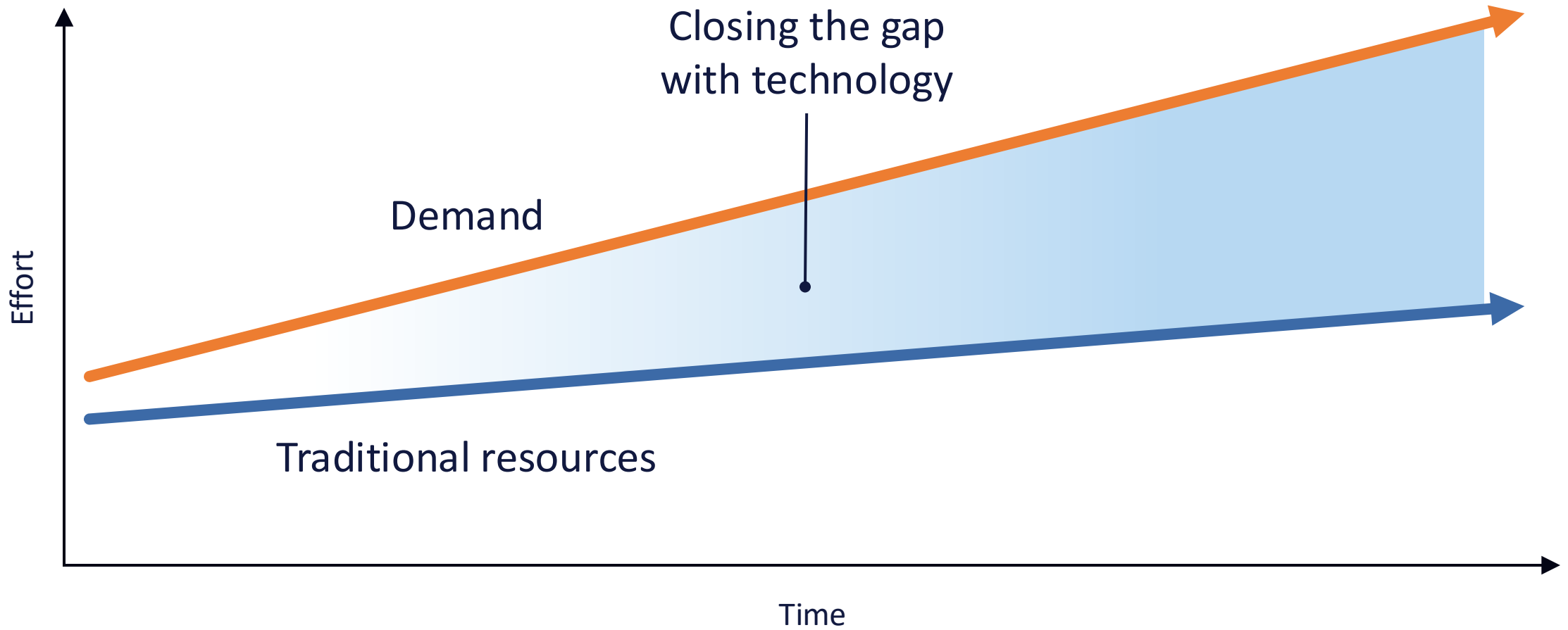
We recognize that the State Bar grantee organizations are not the same size, shape and makeup. Throughout this process our recommendations have been generalized and validated for fit and application with four archetypes of organizations.

Small QLSP <sup>1</sup>	Small – Medium QLSP & LSCP <sup>2</sup>	Large QLSP	Support Center
Archetype 1	Archetype 2	Archetype 3	Archetype 4
<ul style="list-style-type: none"> <li>▪ ~15–20 FTEs</li> <li>▪ &lt;\$200K core funding</li> <li>▪ 1 demographic group</li> <li>▪ 1 office</li> <li>▪ 1 county</li> <li>▪ No pro bono</li> </ul>	<ul style="list-style-type: none"> <li>▪ ~25+ FTEs</li> <li>▪ \$200K–550K core funding</li> <li>▪ 1–2 offices/clinics</li> <li>▪ 1–2 counties</li> <li>▪ Pro bono and/or student volunteers</li> </ul>	<ul style="list-style-type: none"> <li>▪ ~100+ FTEs</li> <li>▪ &gt;\$1.5M core funding</li> <li>▪ Multiple offices/clinics</li> <li>▪ Multiple counties</li> <li>▪ Pro bono</li> </ul>	<ul style="list-style-type: none"> <li>▪ &lt;15 FTEs</li> <li>▪ \$200K–550K core funding</li> <li>▪ Fully remote</li> <li>▪ Statewide</li> <li>▪ Pro bono</li> </ul>

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# Findings

## Macro View of Opportunity



## AI as Transformative Force Multiplier



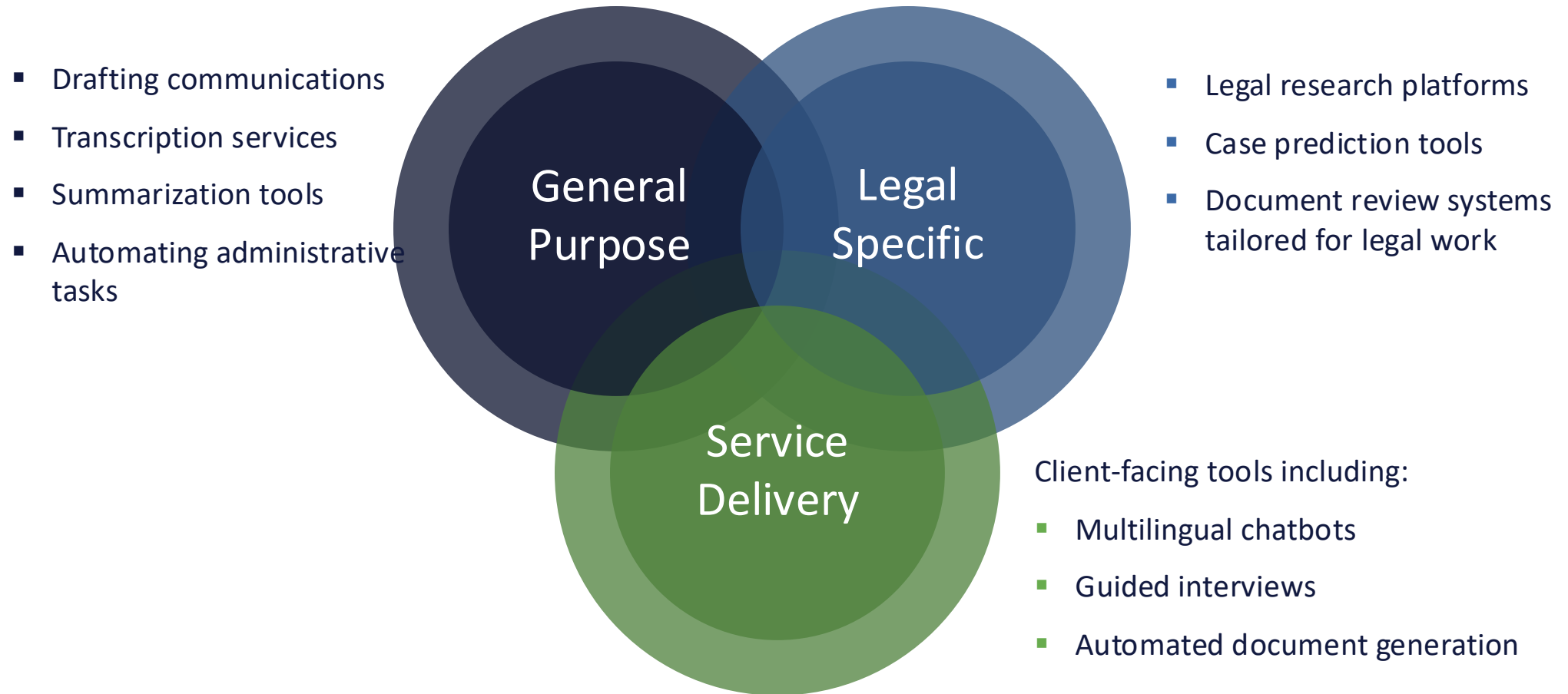
- Reduce administrative burdens
- Increase speed and consistency of information delivery
- Process massive amounts of information quickly
- Provide expedient summarization and analysis
- Facilitate real time language translation
- Support scalable self-help resources



- Enables Orgs to serve more clients
- Enables legal professionals to focus on complex client needs



## Key Areas of Focus



## Priority Areas and Common Needs



Document prep and review (with automation)



Client communication and follow-up (admin)



Intake, triage, and screening



Admin – scheduling, data entry, case mgmt., and reporting



Cross-system integration



Knowledge Management tools

## Overview of Outcomes

### Enablement & efficiency

- Process higher volumes of similar cases
- Better leverage limited pro bono resources
- Improve consistency in service delivery
- Data-driven insights
- Reduce costs associated with repetitive tasks

### Enhancing legal expertise

- Enhancing human capabilities, not replacing judgment
- Significantly reducing administrative burdens that divert resources from client service

### Responsible innovation

- Aligned with actual needs of grantees and their clients
- Appropriate safeguards for data security and privacy
- Ethical frameworks that prevent algorithmic bias
- Sustainable adoption strategies that build organizational capacity

Coordinated strategic support from the State Bar which is uniquely positioned to help grantees

## Top Barriers and Concerns

### Barriers to Implementation



Funding structure limitations



Capacity & staffing constraints



Change management challenges



Client-side digital divide

### Concerns and Priorities for AI Implementation



Data security & privacy



Accuracy



Ethical considerations (e.g., UPL)



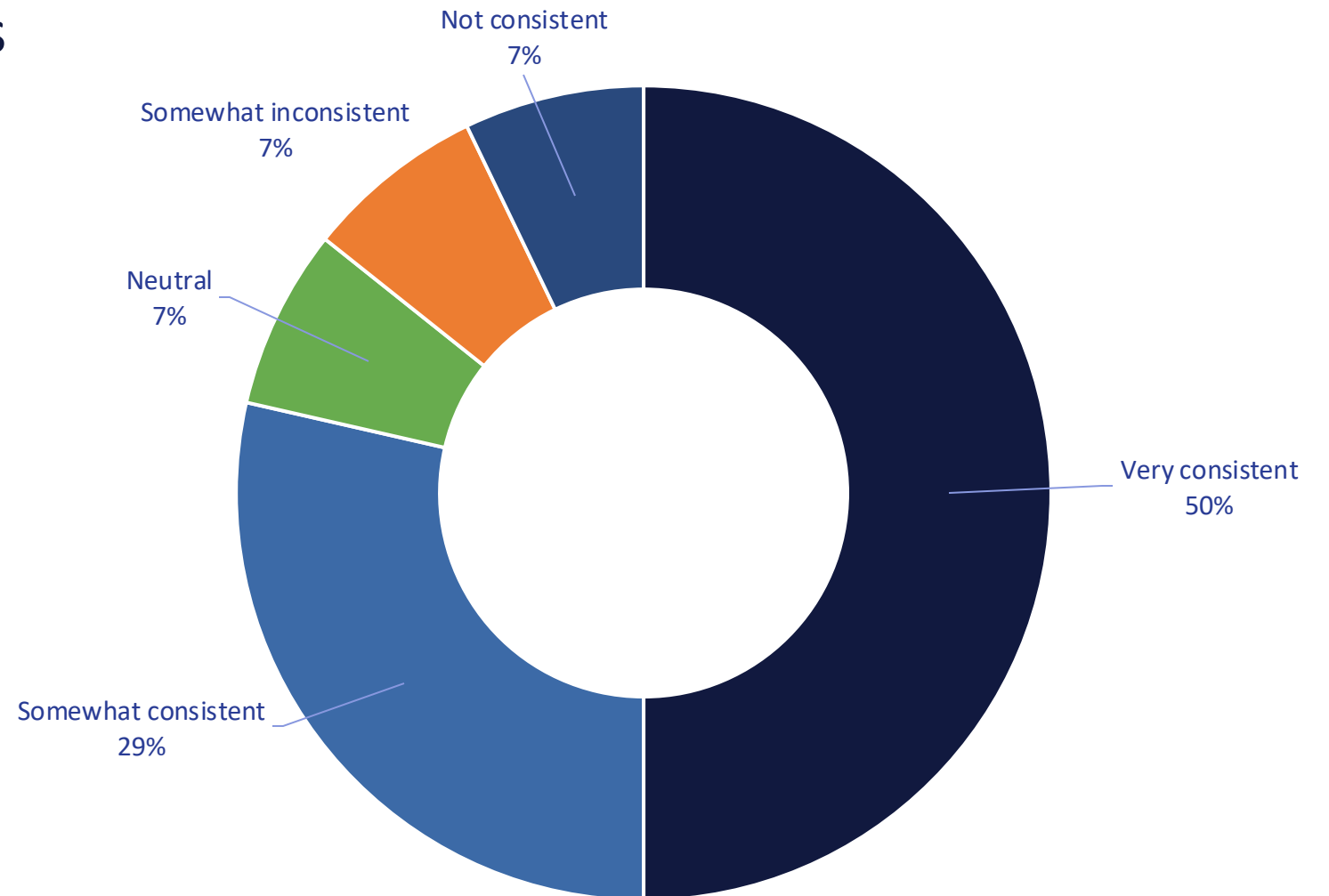
Cost



Ease of use

## April 4 Grantee Poll Results

Do these findings seem consistent with your organization's perspective?



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# Recommendations

## Overview: 14 Recommendations in 7 Areas

OA&I Structure and Governance

AI Models & Frameworks

Key Supplier Network

Resource & Network Sharing

People Resources & Training

Future Innovation Systems

Tech-Enabled Pro Bono Engagement

# OA&I Structure and Governance

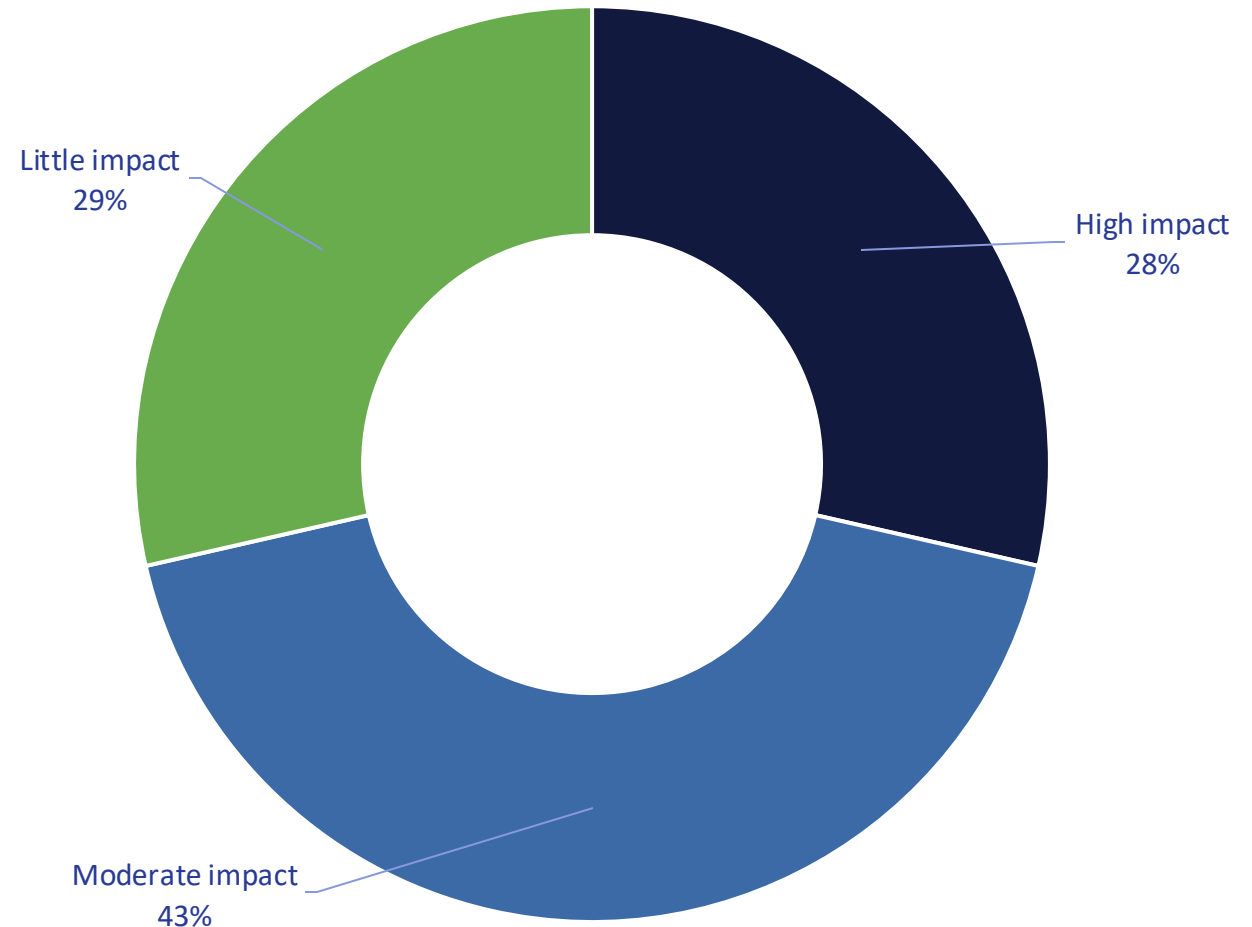
OA&I Structure and Governance	Invest in Centralized Strategic Leadership	<ul style="list-style-type: none"><li>▪ Hire a centralized strategic leader to coordinate collective resource development</li><li>▪ Targeted group enhancement and support of the collective</li><li>▪ Tailored individual support through office hours, lightweight consulting, etc.</li></ul>
AI Models & Frameworks	Establish Governance Structure	<ul style="list-style-type: none"><li>▪ Establishment of a Legal Technology Advisory working group</li><li>▪ Guidance and review of strategic technology roadmap</li><li>▪ Clear direction and accountability channels</li></ul>
Key Supplier Network		
Resource & Network Sharing		
People Resources & Training		
Future Innovation Systems		
Tech-Enabled Pro Bono Engagement		



## April 4 Grantee Poll Results

### OA&I Structure and Governance

What is the estimated  
impact on your  
organization if these  
recommendations are  
implemented?



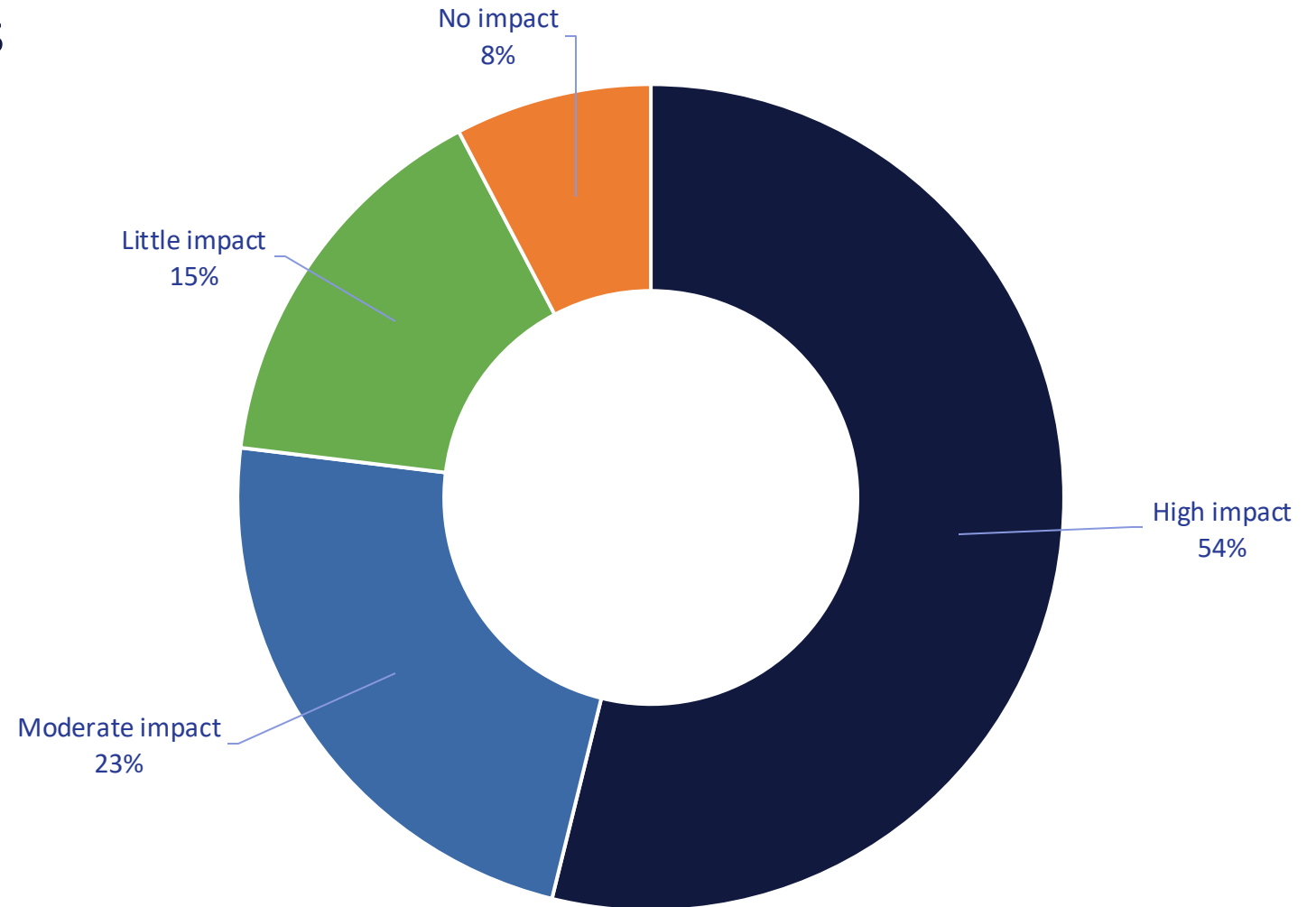
# AI Models & Frameworks

OA&I Structure and Governance	
AI Models & Frameworks	<p>Establish an AI x A2J Maturity Model</p> <p><i>OA&amp;I</i></p> <ul style="list-style-type: none"> <li>Diagnostic Assessment Tool to provide clear visualization of organizations' technology maturity profile and identify strengths, gaps, and readiness factors for AI implementation</li> <li>Stage-Specific Implementation Toolkit with actionable recommendations and supporting resources such as implementation roadmaps</li> </ul>
Key Supplier Network	
Resource & Network Sharing	<p>Develop AI Risk Management Framework</p> <p><i>OA&amp;I with Legal Ethics and AI Subject Matter Experts</i></p> <ul style="list-style-type: none"> <li>Comprehensive framework for responsibly implementing &amp; managing AI tech</li> <li>Respond to a clear need for guidance, policies, and consideration of potential implications in exploring AI technologies</li> <li>Duty-based guidance, risk assessment methodologies, documented approaches, and educational resources</li> </ul>
People Resources & Training	
Future Innovation Systems	<p>Establish Mapping and Measures Model</p> <p><i>OA&amp;I with Mission Advancement &amp; Accountability Division (MAAD) Support</i></p> <ul style="list-style-type: none"> <li>Framework for measuring impact of technology investments on access to justice outcomes</li> <li>Empowers grantees to diagnose specific needs within different practice contexts and select appropriate solutions</li> <li>Standardized metrics for operational efficiency and client impact, data collection protocols that minimize burden on grantees, and practical evaluation tools for technology selection criteria and risk assessments</li> </ul>
Tech-Enabled Pro Bono Engagement	

## April 4 Grantee Poll Results

### AI Models & Frameworks

What is the estimated impact on your organization if these recommendations are implemented?



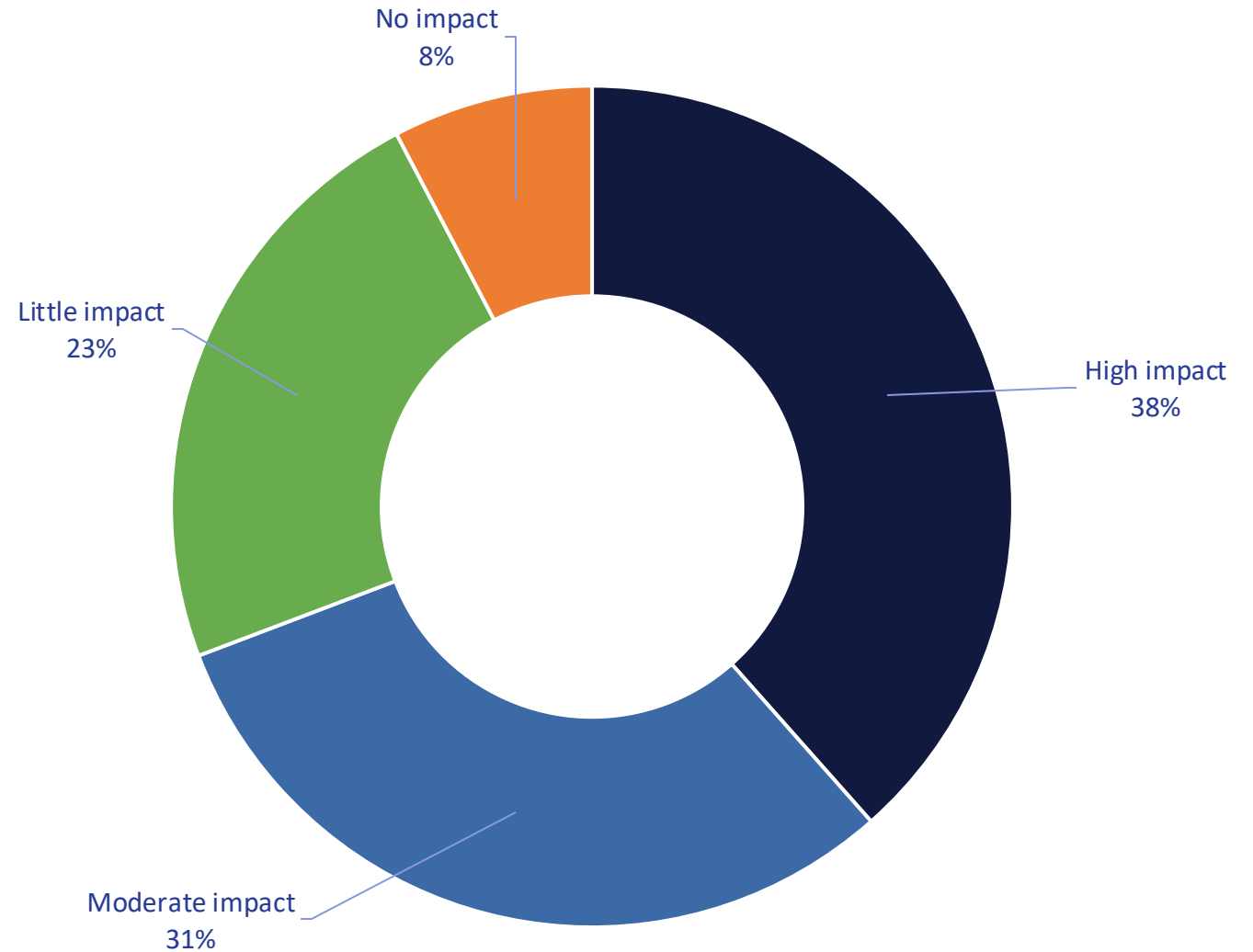
# Key Supplier Network



## April 4 Grantee Poll Results

### Key Supplier Network

What is the estimated impact on your organization if these recommendations are implemented?



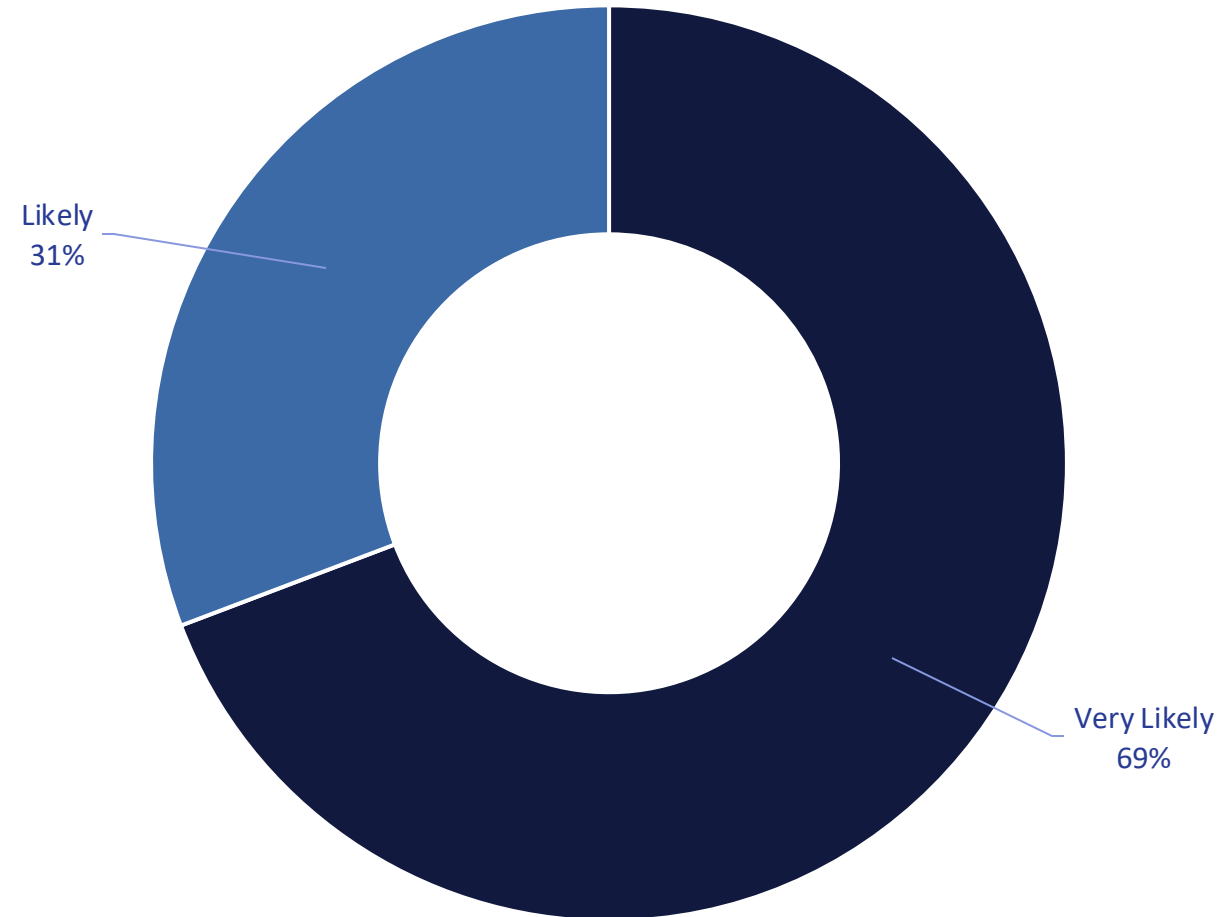
# Resource & Network Sharing

OA&I Structure and Governance	
AI Models & Frameworks	
Key Supplier Network	
Resource & Network Sharing	<div> <div> Establish a Resource Sharing Platform  <i>OA&amp;I</i> </div> <div> <ul style="list-style-type: none"> <li>Centralized resource-sharing platform for templates, training materials, process, documentation, and technical resources</li> <li>Response to identified pain point of resource duplication resulting in drain of resources</li> </ul> </div> </div>
People Resources & Training	<div> <div> Establish a Champion Network  <i>OA&amp;I with designated grantee leads</i> </div> <div> <ul style="list-style-type: none"> <li>Network of technology champions across organizations to create a sustainable ecosystem</li> <li>Enable and encourage knowledge sharing, peer support, problem solving, and advocacy for technology adoption</li> <li>Identify and empower individuals within grantee organizations who demonstrate aptitude and enthusiasm for technology innovation</li> </ul> </div> </div>
Future Innovation Systems	<div> <div> Establish Community of Practice Development  <i>OA&amp;I</i> </div> <div> <ul style="list-style-type: none"> <li>Community of Practice will facilitate collaborative learning environment</li> <li>Structured peer-learning opportunities for knowledge sharing, collaborative problem-solving, mentorship, and innovation sharing</li> <li>Evolving knowledge base that survives staff turnover and preserves institutional learning</li> </ul> </div> </div>
Tech-Enabled Pro Bono Engagement	

## April 4 Grantee Poll Results

### Resource & Network Sharing

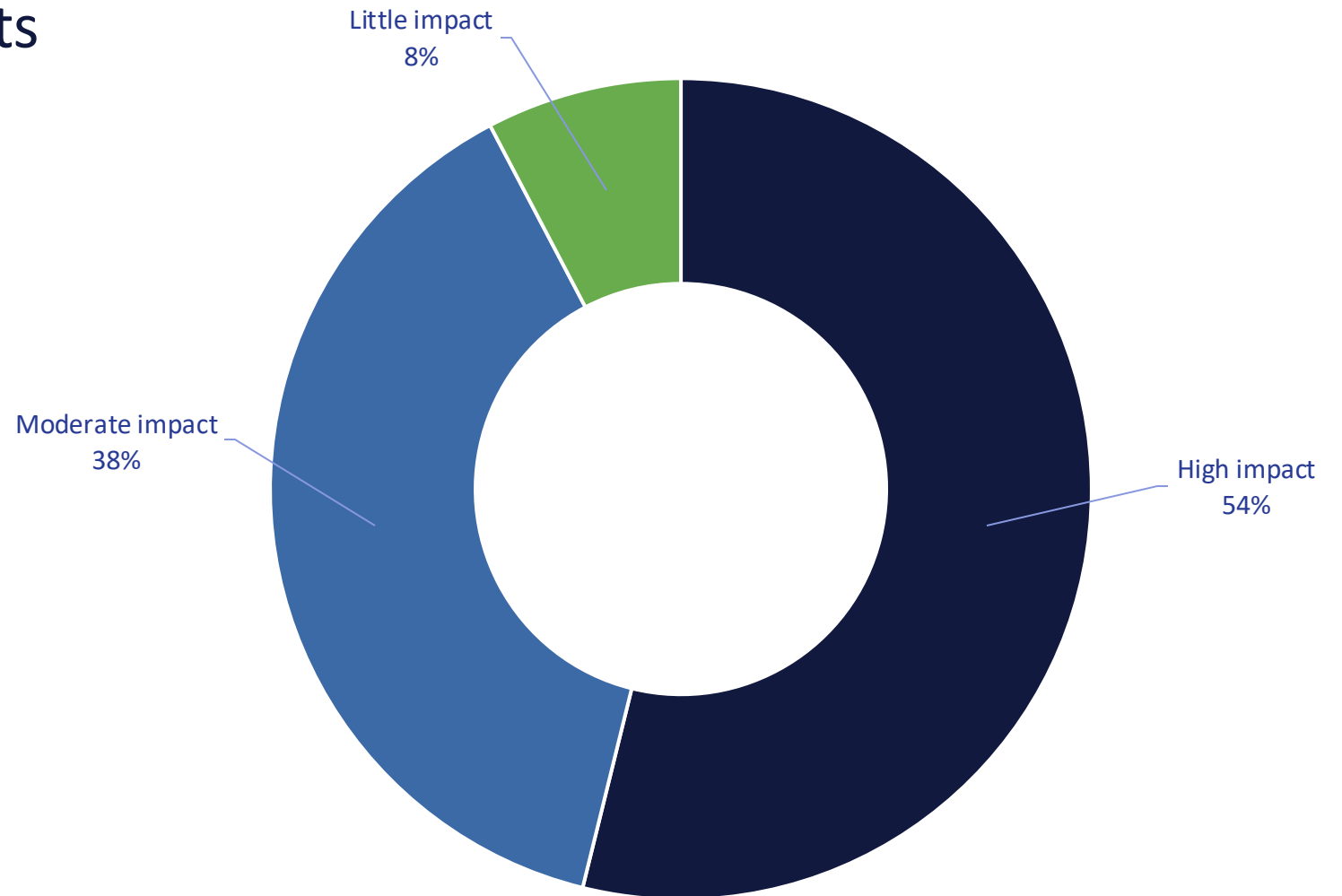
How likely is your  
organization to  
participate in at least  
one of these initiatives?



## April 4 Grantee Poll Results

### Resource & Network Sharing

What is the estimated impact on your organization if these recommendations are implemented?





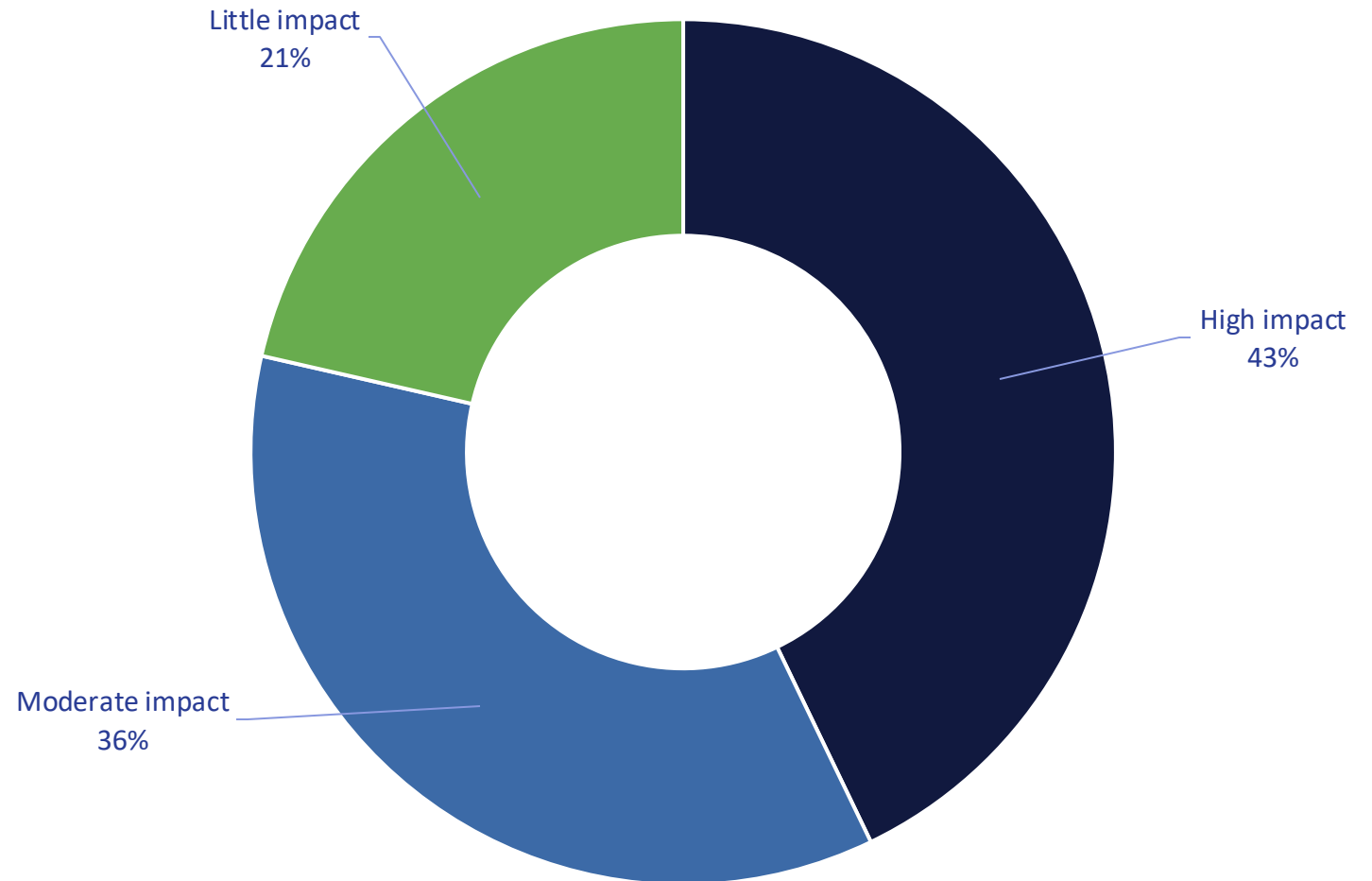
# People Resources & Training

OA&I Structure and Governance	
AI Models & Frameworks	
Key Supplier Network	
Resource & Network Sharing	
People Resources & Training	<div><div><div>Develop Training and Capacity Building Framework</div><div><i>OA&amp;I with Education Partners</i></div></div><div><ul style="list-style-type: none"><li>▪ Framework that coordinates existing resources and creates targeted supplements to skill gaps</li><li>▪ Organization of role-specific learning resources, connecting resources with appropriate training options</li><li>▪ Curate relevant existing materials to share best practices and provide peer support</li></ul></div></div>
Future Innovation Systems	<div><div><div>Develop Role-Based Technology Adoption Plans</div><div><i>OA&amp;I</i></div></div><div><ul style="list-style-type: none"><li>▪ Targeted technology adoption strategies for key roles within grantees (e.g., executive leadership, staff attorneys, paralegals and support staff, client-facing navigators)</li><li>▪ Increased adoption rates and maximized impact of technology use</li></ul></div></div>
Tech-Enabled Pro Bono Engagement	

## April 4 Grantee Poll Results

### People Resources & Training

What is the estimated impact on your organization if these recommendations are implemented?



# Future Innovation Systems

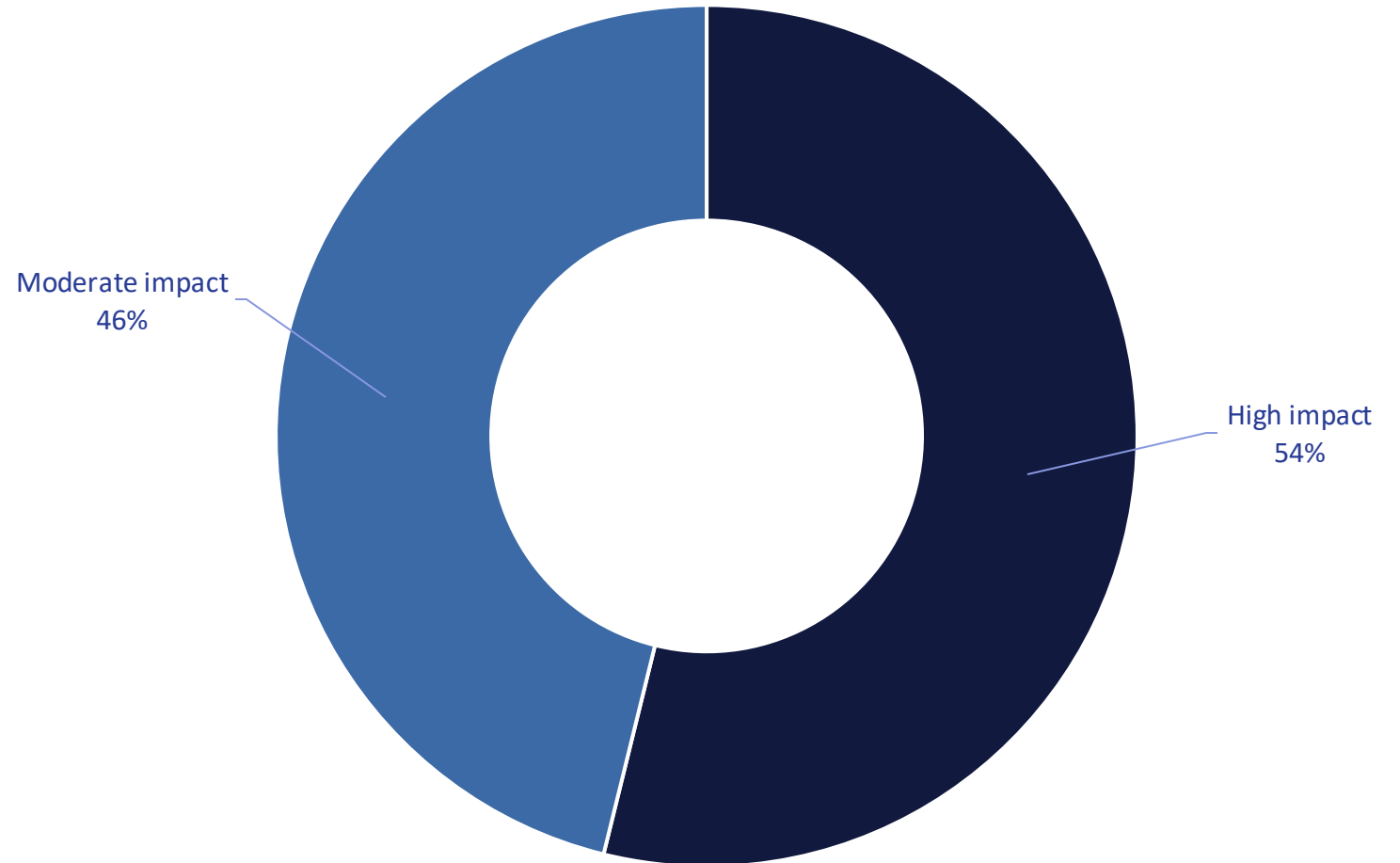
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<p>Foster Simple Data Sharing and System Connections</p> <p><i>OA&amp;I with Technical Specialists and vendors</i></p>	<ul style="list-style-type: none"><li>▪ Toolkit of simple integration methods that organizations with limited technical resources can implement</li><li>▪ Standardized spreadsheet formats, secure file-sharing protocols, templates for data-sharing agreements</li><li>▪ Pragmatic solutions for identifying common data elements across existing systems, establishing consistent naming conventions, creating simple export/import processes between tools</li></ul>
<p>Support Sustainable Innovation Ecosystem</p> <p><i>OA&amp;I with Legal Tech Advisory working group</i></p>	<ul style="list-style-type: none"><li>▪ Integrated impact measurement to develop standardized metrics of technology adoption</li><li>▪ Cross-organizational learning systems for sharing successes and challenges</li><li>▪ Community-driven innovation pipeline to identify emerging needs, evaluate potential solutions collectively, and scale pilots across organizations</li><li>▪ Distributed maintenance model of common resources</li><li>▪ Lightweight integration standards for connecting disparate systems without requiring enterprise-level integration capabilities</li><li>▪ Continuous recalibration process to identify shifting needs and emerging technologies</li></ul>

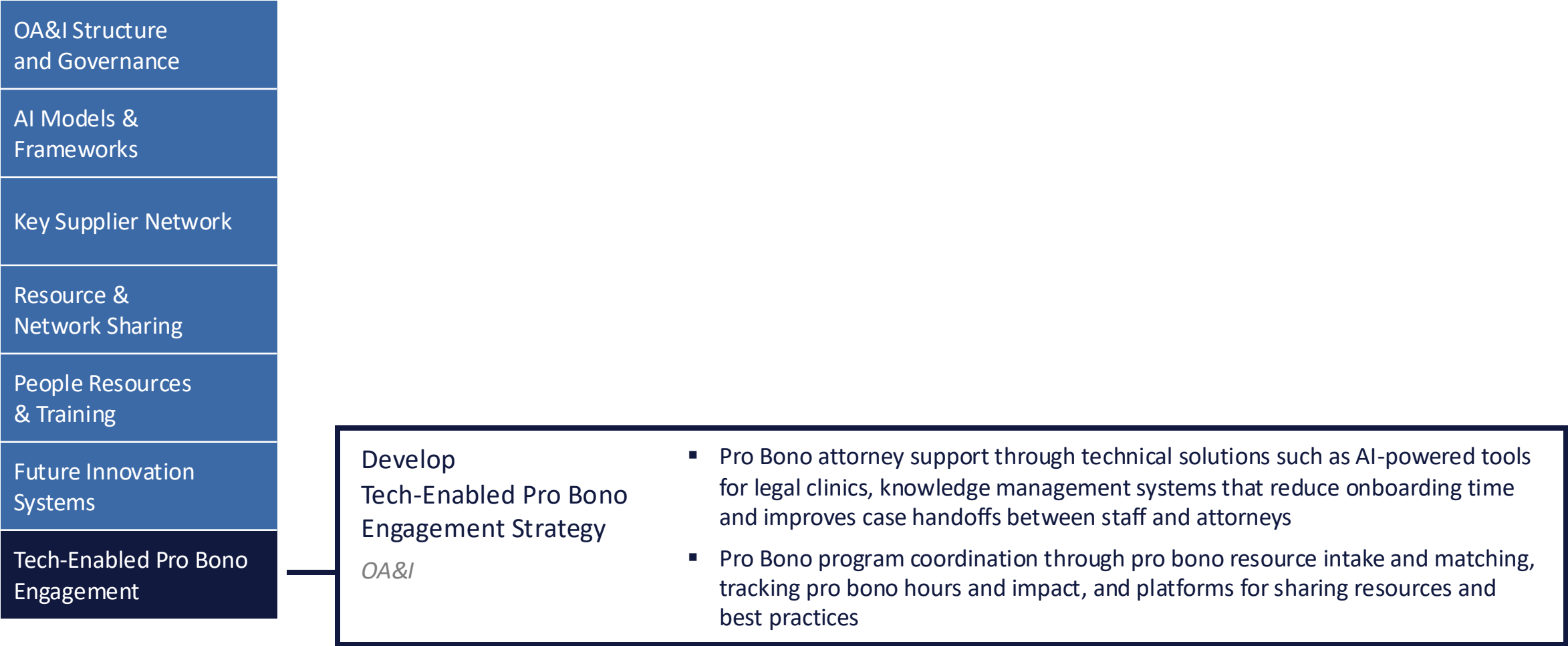
## April 4 Grantee Poll Results

### Future Innovation Systems

What is the estimated impact on your organization if these recommendations are implemented?



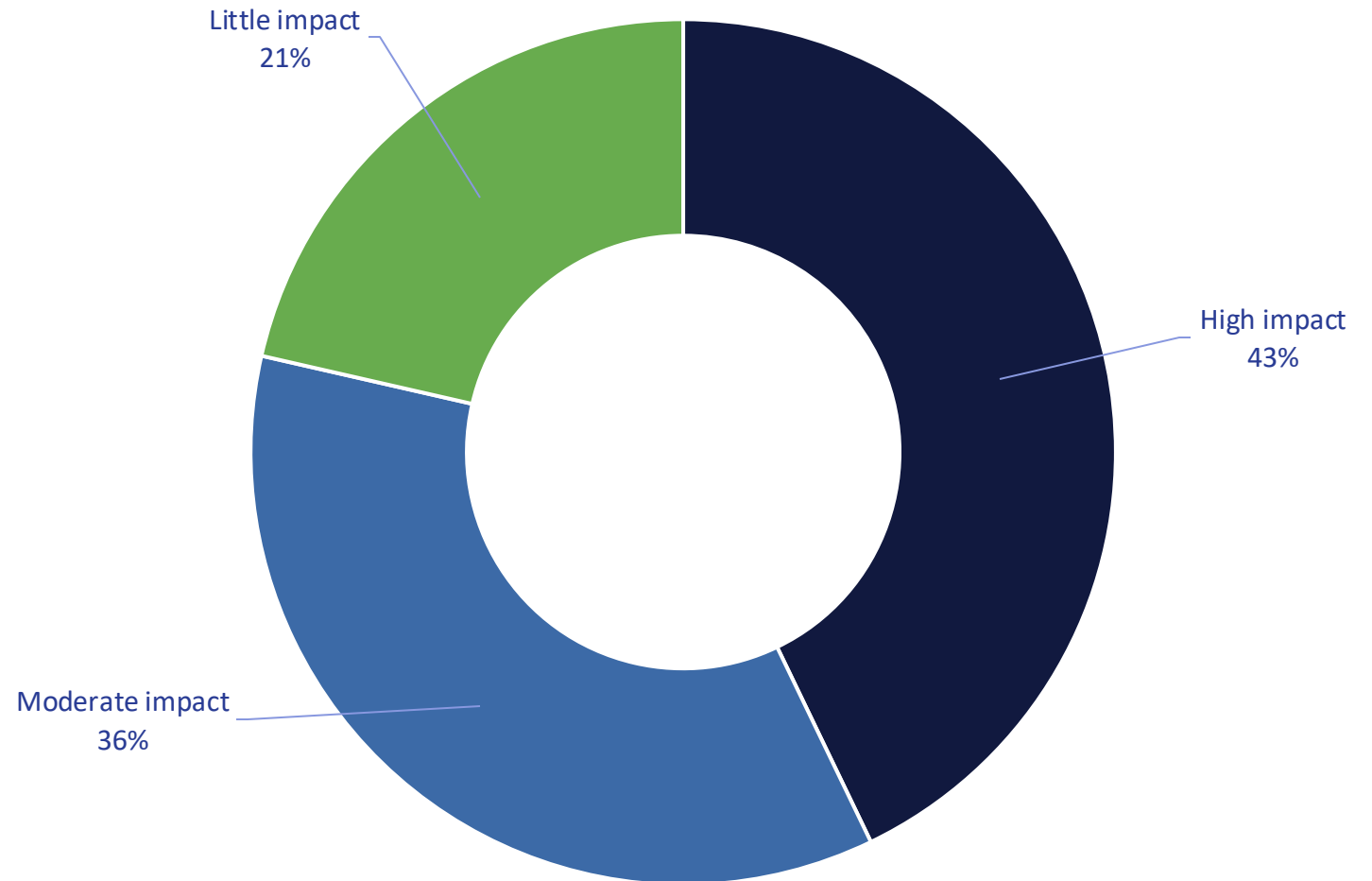
# Tech-Enabled Pro Bono Engagement



## April 4 Grantee Poll Results

### Tech-Enabled Pro Bono Engagement

What is the estimated impact on your organization if these recommendations are implemented?



## April 4 Grantee Poll Results

How would you  
prioritize these six  
areas of  
recommendations?

AI Models & Frameworks
Key Supplier Network
Resource & Network Sharing
People Resources & Training
Future Innovation Systems
Tech-Enabled Pro Bono Engagement



## April 4 Grantee Poll Results

How would you  
prioritize these six  
areas of  
recommendations?

<b>Recommendation Areas in Order of Aggregate Prioritization</b>	<b>Ranked 1<sup>st</sup></b>	<b>Ranked 2<sup>nd</sup></b>	<b>Ranked 3<sup>rd</sup></b>	<b>Ranked 4<sup>th</sup></b>	<b>Ranked 5<sup>th</sup></b>	<b>Ranked 6<sup>th</sup></b>
People Resources & Training	3	7	2	1	1	0
AI Models & Frameworks	7	1	1	1	1	3
Resource Network & Sharing	1	3	6	1	3	0
Future Innovation Systems	2	2	1	7	2	0
Tech-Enabled Pro Bono Engagement	1	1	2	1	2	7
Key Supplier Network	0	0	2	3	5	4



# Methodology

## Preparation and Contextual Review

- GenAI Grantee Survey, Oct 2024
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- Leverage broader technological expertise

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## Validating Recommendations

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- Identify & prioritize opportunities
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Data collection

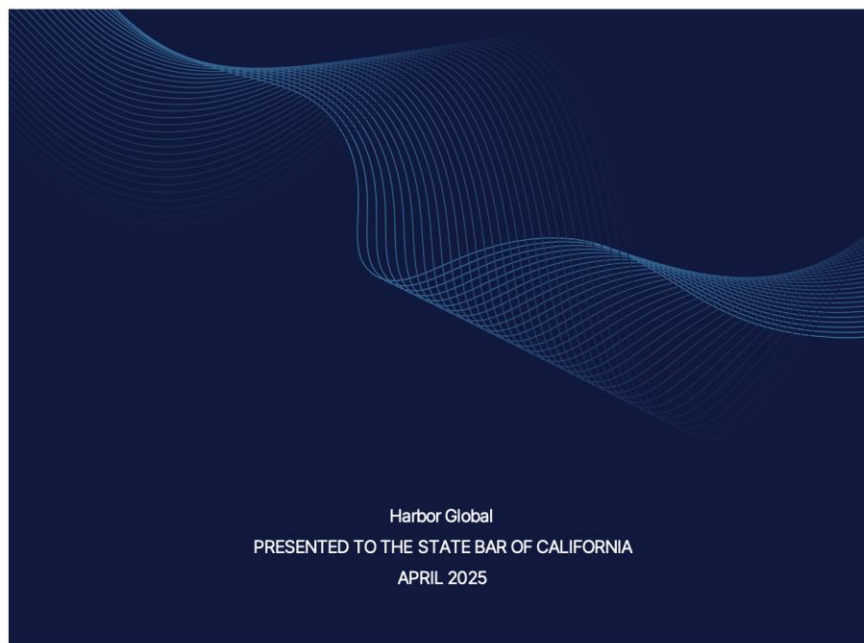
Strength of insights

## Next Steps and Discussion



### Scaling Access to Justice: A Legal Tech Blueprint

Defining, launching, and sustaining a strategic Legal Tech Initiative to provide technical assistance to California grantees statewide.



Harbor Global  
PRESENTED TO THE STATE BAR OF CALIFORNIA  
APRIL 2025



# Discussion Questions

- What is your initial reaction to these recommendations?
- Which recommendations resonate the most?
- How would you prioritize these recommendations?
- Is anything missing from these recommendations?



## Next Steps

- Form a working group with commissioners from the PDI Committee, grantees, and external experts;
- Begin exploring the Technology Transformation Lead hiring process;
- Facilitate monthly grantee legal tech workshops; and
- Explore additional pilot and collaboration opportunities.



# Question and Answer





# Thank you!

For more information about the State Bar's Legal Technology Initiative, please contact Jennifer Zelnick, Lead Program Analyst, at [jennifer.zelnick@calbar.ca.gov](mailto:jennifer.zelnick@calbar.ca.gov).



The State Bar of California